

Message Text

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ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 EURE-00 CIAE-00 PM-07 H-03 INR-10

L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03 SS-20

USIA-15 NEA-10 TRSE-00 SAJ-01 OIC-04 ACDA-19 OMB-01

AEC-11 DRC-01 /161 W

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FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 1510

SECDEF WASHDC PRIORITY

INFO USMISSION NATO BRUSSELS PRIORITY

AMEMBASSY VIENNA

USMISSION GENEVA

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY BRUSSELS

AMEMBASSY THE HAGUE

USNMR SHAPE

S E C R E T SECTION 01 OF 02 BONN 05335

VIENNA FOR MBFR DEL

GENEVA FOR CSCE DEL

SHAPE FOR INTAF

E.O. 11652: GDS

TAGS: PARM, GW

SUBJECT: MBFR VERIFICATION: EVOLVING GERMAN POSITION

REF: BONN 4583 AND BONN 3785

BEGIN SUMMARY: DURING APRIL 1 VISIT BY ACDA

COUNSELLOR NEWHOUSE, FONOFF OFFICIALS BRIEFED US ON

GERMAN POSITION ON MBFR VERIFICATION TO BE PRESENTED

THIS WEEK IN THE SPC. GERMAN QUESTIONS AND

COMMENTS, DIRECTED AT USG, DEAL WITH NATIONAL TECHNICAL

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MEANS (NTM), EXIT AND RE-ENTRY POINTS AND FRG CONCERN

OVER RESTRICTIONS OF VERIFICATION TO GERMAN TERRITORY. MAIN EMPHASIS OF GERMAN PRESENTATION WAS THAT AGREEMENT ON PERMANENT INSPECTORS AT SPECIFIED NGA EXIT AND RE-ENTRY POINTS COULD, TOGETHER WITH NTM, ASSURE ADEQUATE VERIFICATION. SEPTTEL REPORTS ON RELATED FRG ARGUMENTATION ON STABILIZING MEASURES AND NON-CIRCUMVENTION. END SUMMARY.

1. DURING APRIL 1 VISIT BY NEWHOUSE, DISARMAMENT COMMISSIONER ROTH, MBFR DEPARTMENT CHIEF RUTH AND VERIFICATION EXPERT GRUENDEL BRIEFED US ON GERMAN POSITION ON MBFR VERIFICATION WHICH IS TO BE EXPLAINED THIS WEEK IN THE SPC. THE GERMANS RECALLED THEIR POSITION THAT WITHDRAWALS COULD BE VERIFIED BY FIXED POSTS AND/OR MOBILE TEAMS BUT THAT THE MORE PERMANENT TYPE OF VERIFICATION RELATED TO POST-REDUCTION FORCE LEVELS SHOULD BE ACCOMPLISHED IN MBFR I BY NTM. WE ARE REPORTING BY SEPTTEL, THE NEW GERMAN POSITION, THAT RATIONALE FOR PHASED APPROACH TO VERIFICATION ALSO SHOULD BE APPLIED TO STABILIZING MEASURES AND NON-CIRCUMVENTION.

2. GERMANS SAID THEY HAD BEEN ACCORDING MORE THOUGHT TO THE US PREFERENCE FOR ENHANCED VERIFICATION OF POST-REDUCTION FORCE LEVELS. GRUENDEL ACKNOWLEDGED THAT RELIANCE ON NTM WAS A "MINIMAL POSITION". HE SAID THE GERMAN SPC REP HAD BEEN INSTRUCTED TO PRESENT THREE QUESTIONS/COMMENTS TO THE ALLIES, AND PARTICULARLY THE UNITED STATES.

3. FIRST, THE FRG CONTINUES TO BELIEVE THAT THE WEST SHOULD, IN MBFR I, ACCEPT ONLY THE DEGREE OF VERIFICATION THAT IS NECESSARY RATHER THAN THE EXTENT OF VERIFICATION THAT MIGHT PROVE NEGOTIABLE. IN MBFR I, FOR REASONS EXPLAINED REF B, VERIFICATION OBLIGATIONS SHOULD BE KEPT TO A MINIMUM. THE FRG REP WILL THERE-

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FORE INQUIRE AS TO THE DEGREE TO WHICH NTM CAN MEET ALLIED REQUIREMENTS IN MBFR I. HE ALSO WILL INQUIRE REGARDING POSSIBLE TYPE OF PARTICIPATION IN RESULTS OF NTM BY THE ALLIES.

4. SECOND, THE GERMANS HAVE NOTED THE AMERICAN PREFERENCE FOR PERMANENT MOBILE VERIFICATION OF POST-REDUCTION FORCE LEVELS. ROTH SAID THIS WOULD BE UNACCEPTABLE TO BONN IN MBFR I. HOWEVER, THE FRG COULD SEE SOME MERIT IN AN AGREEMENT ON A LIMITED NUMBER OF NGA EXIT AND RE-ENTRY POINTS, SUCH AS AIRPORTS, HARBORS, RAIL TERMINALS AND ROADS. PERMANENT INSPECTION TEAMS,
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MADE UP OF MEMBERS OF THE TWO SIDES AND INCLUDING LIAISON OFFICERS OF THE HOST COUNTRY, COULD THEN BE IN A POSITION TO COUNT THE NUMBER OF FORCES ENTERING INTO OR EXITING THE NGA. VERIFICATION OF EXITS OR RE-ENTRIES BETWEEN THE AGREED POINTS COULD BE ACCOMPLISHED BY NTM. IT WOULD BE UNNECESSARY FOR A PRECISE COUNT OF SUCH ENTRIES AS EACH SUCH ENTRY WOULD BE A VIOLATION OF THE AGREEMENT. IN THE GERMAN VIEW, MOBILE TEAMS WOULD BE UNNECESSARY IN THESE CIRCUMSTANCES. THE GERMAN SPC REP HAS BEEN INSTRUCTED TO INQUIRE WHETHER THE US BELIEVES SUCH AN EXIT/RE-ENTRY POINT AGREEMENT PLUS

NTM WOULD PROVIDE SATISFACTORY VERIFICATION IN MBFR I.

5. THIRD, THERE HAS BEEN NO DIMINUTION OF THE GERMAN AVERSION TO MBFR AGREEMENTS LIMITED TO FRG TERRITORY. GRUENDEL SAID BONN HAD NOTED WITH INTEREST THE POSSIBILITY THAT AMERICAN EXITS AND RE-ENTRY UNDER MBFR COULD OCCUR THROUGH ROTTERDAM AND/OR ANTWERP. THE GERMAN SPC REP HAS BEEN INSTRUCTED TO INQUIRE WHETHER THE US WOULD INTEND TO USE THESE POINTS, AND NOT JUST OCCASIONALLY BUT IN A CERTAIN RELATIONSHIP TO THE USE OF GERMAN TERMINALS.

6. IN CONCLUSION, ROTH SAID A VERIFICATION SYSTEM LIMITED TO EXIT AND RE-ENTRY POINTS, AND NOT JUST TO GERMANY, COULD BE MORE POLITICALLY ACCEPTABLE TO THE FRG. HE SAID HE WOULD APPRECIATE US CLARIFICATION OF THE ABOVE QUESTIONS AND REACTION TO THE ABOVE IDEAS. HILLENBRAND

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